

Payette County, Idaho Wildland-Urban Interface Wildfire Mitigation Plan

Appendices

October 11, 2004

Fire Mitigation Plan Mission Statement

To make Payette County residents, communities, state agencies, local governments, and businesses less vulnerable to the negative effects of wildland fires through the effective administration of wildfire hazard mitigation grant programs, hazard risk assessments, wise and efficient fuels treatments, and a coordinated approach to mitigation policy through federal, state, regional, and local planning efforts. Our combined prioritization will be the protection of people, structures, infrastructure, and unique ecosystems that contribute to our way of life and the sustainability of the local and regional economy.



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Appendix I: Maps

Map Legend

Payette County, Idaho Wildland-Urban Interface Wildfire Mitigation Plan









Hazard Mitigation Efforts in Payette County, Idaho















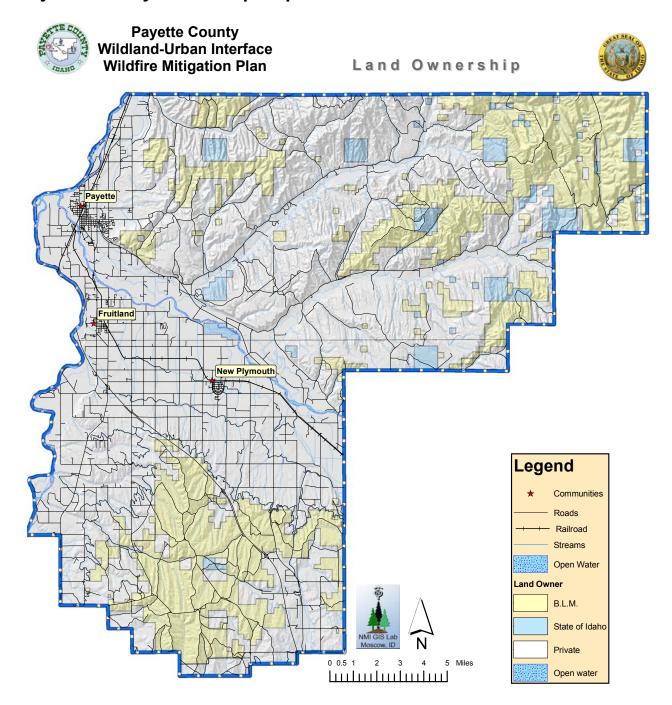
Maps created and data analyzed by the Northwest Management, Inc., Geographical Information Systems Laboratory, 233 E. Palouse River Dr., P.O. Box 9748, Moscow, Idaho 83843, Tel 208-883-4488, Fax 208-883-1098 www.Consulting-Foresters.com

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The information on the attached maps was derived from digital databases from NMI's GIS lab. Care was taken in the creation of these maps, but all maps are provided "as is" with no warranty or guarantees. Northwest Management, Inc., cannot accept any responsibility for any errors, omissions, or positional accuracy, and therefore, there are no warranties with accompany this product. Although information from Land Surveys may have been used in the creation of this product, in no way does this product represent or constitute a Land Survey. Users are cautioned to field verify information on this product before making any decisions.

Payette County Ownership Map

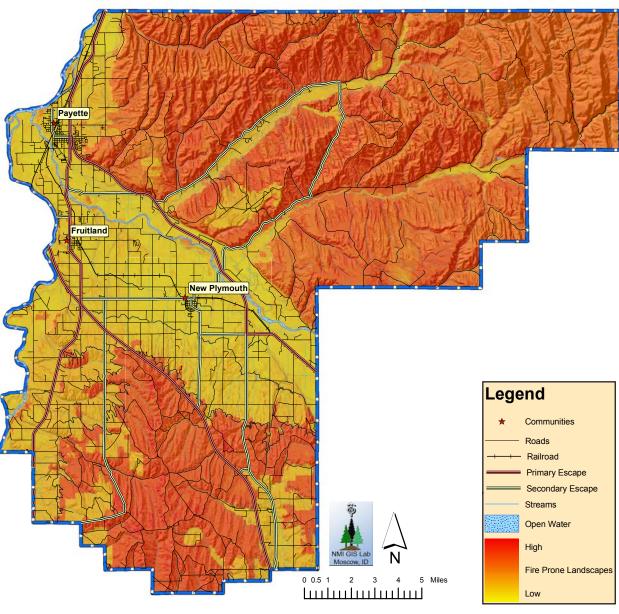


Fire Prone Landscapes in Payette County



Fire Prone Landscapes



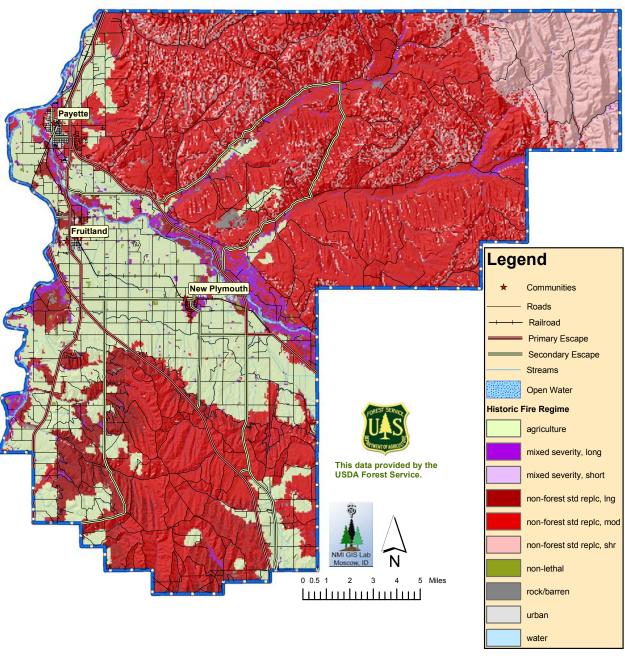


Historic Fire Regime in Payette County

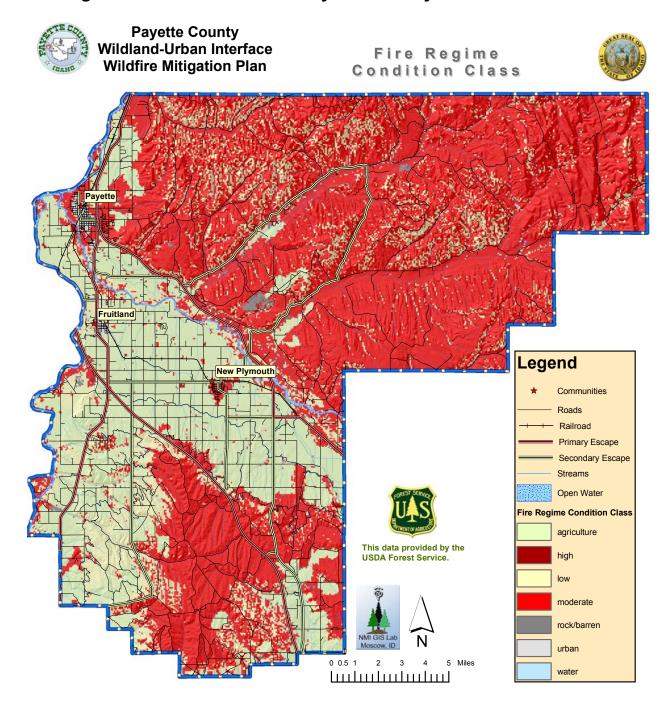


Historic Fire Regime

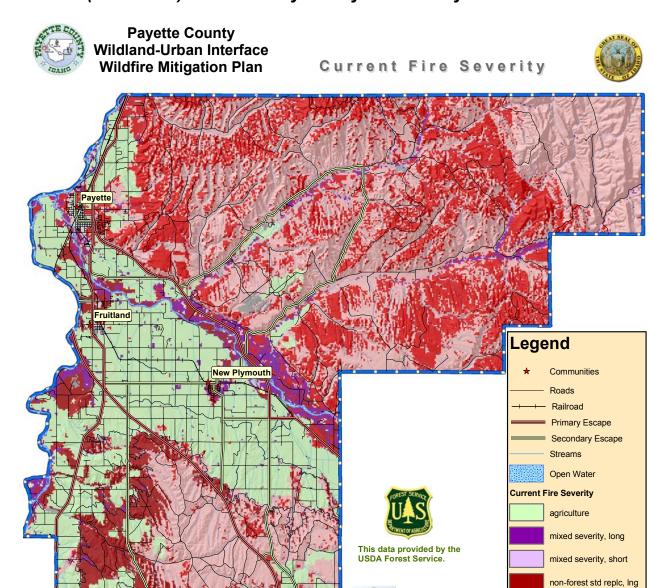




Fire Regime Condition Class in Payette County



Current (Predicted) Fire Severity in Payette County



non-forest std replc, mod

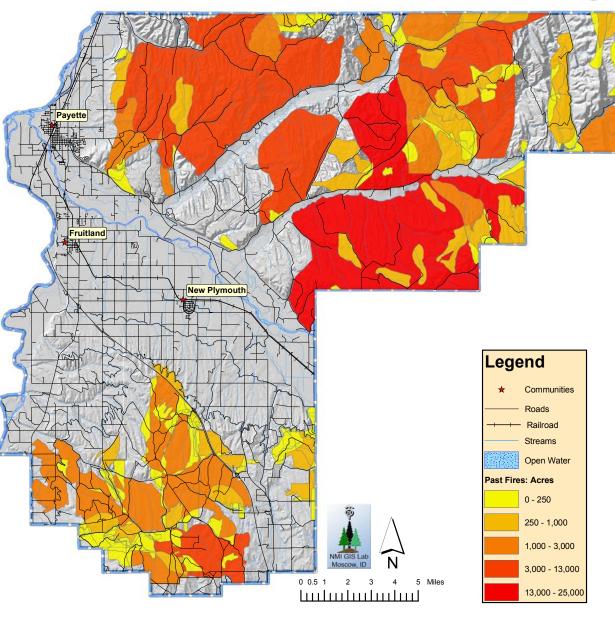
non-lethal rock/barren urban water

Past Fires in Payette County

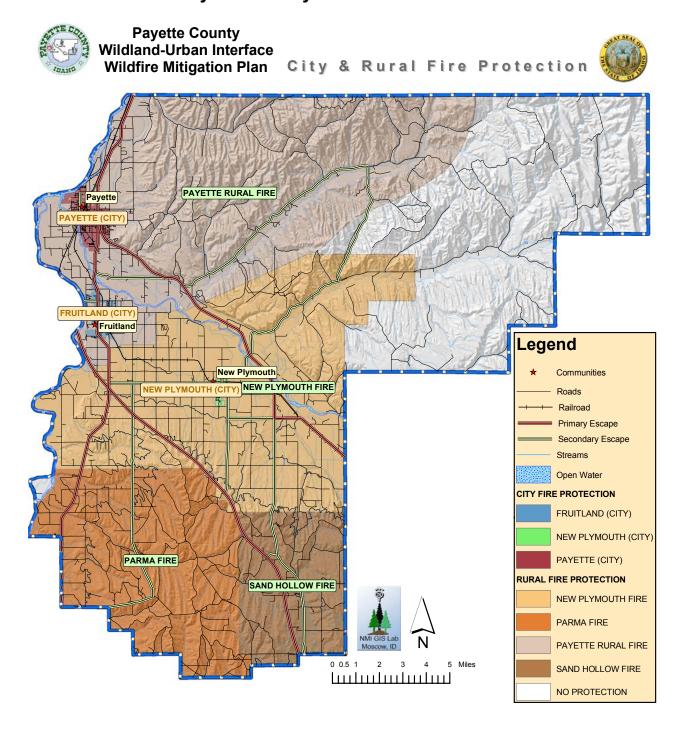


Past Fires





Fire Protection in Payette County



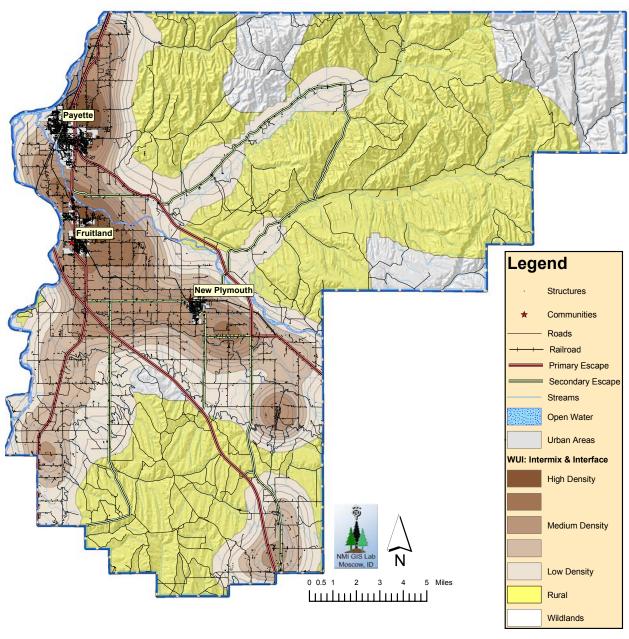
Wildland-Urban Interface as derived from structure density



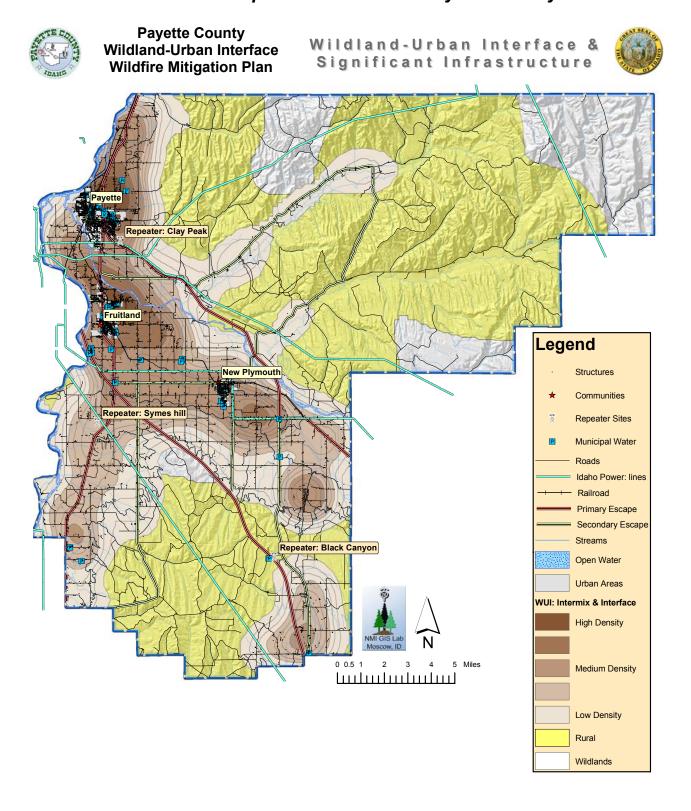
Payette County Wildland-Urban Interface Wildfire Mitigation Plan

Wildland-Urban Interface





WUI & Infrastructure Components At-Risk in Payette County

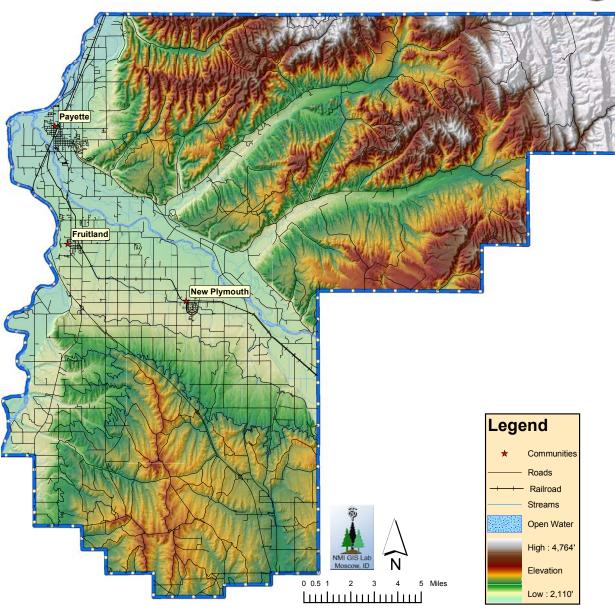


Shaded Elevation Relief of Payette County



Topographic Relief





Appendix II

FEMA's Fire Hazard Severity Forms

The Federal Emergency Management Agency has developed a number of guides and procedures to assist communities, counties, and states with assessing risk for a variety of natural hazards, including wildfire. One approach that FEMA recommends is to assess communities using a variety of standardized evaluation criteria. The forms on the following pages detail the assessments completed for the communities within Payette County that have been listed on the Federal Register of Communities at Risk, using these standardized forms and their criteria.

The first evaluation completed for these communities is the **Fire Hazard Severity** determination. This form uses a variety of criteria in order to make a categorical ranking for each community. The Fire Hazard Severity Table (below) determines fire hazard severity based on the standard FEMA uses to compare (for example) Payette County, Idaho, with another county in Idaho, or any other state. Communities may have more than one classification depending on the degrees of the slope and fuel models. For example, if someone were to observe an average of five critical fire weather days per year in a given area, observe heavy fuel, and less than 40° slopes, then that community is in a high fire hazard area. If the average number of days of critical fire weather per year increases above eight, that community would be in an extreme fire hazard area. The table is subjective, but allows comparisons between communities.

Fire Hazard Severity

	Critical Fire Weather Frequency								
	< 1 Day/Year		2 to 7 Days/Year		> 8 Days/Year		ear		
	Slope (%)		Slope (%)		Slope (%))		
Fuel Classification	< 40	41-60	> 61	< 40	41-60	> 61	< 40	41-60	> 61
Light Fuel	М	М	М	М	М	М	М	М	Н
Medium Fuel	М	М	Н	Н	Н	Н	Е	Е	E
Heavy Fuel	Н	Н	Н	Н	Е	E	E	Е	E

Source: Urban Wildland Interface Code: 2000

M = Moderate hazard H = High hazard E = Extreme hazard

(from FEMA's "Understanding Your Risks; identifying hazards and estimating losses", August 2001, FEMA 386-2) State and local mitigation planning how-to-guide.)

Critical Fire Weather Frequency (CFWF) is not recorded by agencies operating in the state of Idaho. Red Flag Warnings posted by the US Forest Service and other agencies is roughly analogous to the CFWF but not identical. Daily readings from weather service stations was accessed to determine a county wide ranking of "> 8 days per year" average. In any given year, the actual number of days observed may be more or less.

Slope was determined from an interactive GIS layer by creating a polygon around a community representing the area that most likely encompasses the immediate threat area to the community from a wildfire. The average slope for that polygon was calculated along with statistics on this

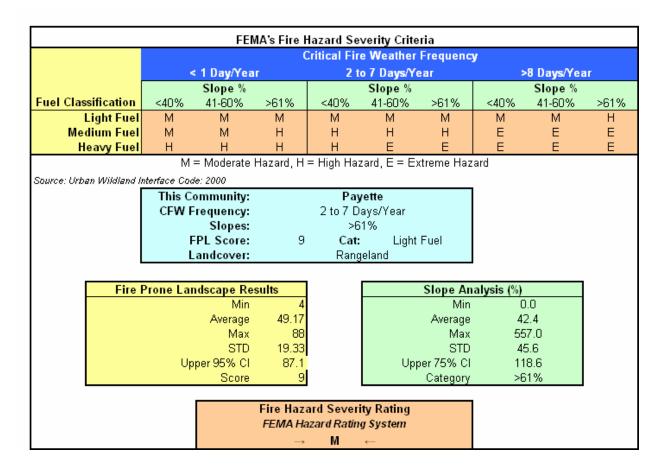
average. Using recommendations from FEMA publications, the steepest 75% of the region was used to represent the slope impact on wildfires. For this reason, the category for slope will generally appear to be steeper than observations on the ground might otherwise indicate.

Fuel classification was determined from the Fire Prone Landscapes assessment described in the Plan. This assessment created data ranked from 0 (low) to 100 (high). As was done with the slope calculation, fire prone landscapes scores were averaged for the impact area and statistics were determined for the amount of variation. The highest 95% of values were used to calculate the impact of fuels on wildland fires around communities. Resulting values were divided by 10 to create a scale from 1 to 10 for this analysis. These values (0-10) were used in combination with the ground cover (rangeland or forestland) to assign light, medium, and high categories. Light fuels were assigned to rangeland areas regardless of the Fire Prone Landscape rating. Medium fuels were forestland cover types with a Fire Prone Landscapes ranking from 0 to 5, with Heavy fuels assigned to forestlands with a score of 6 and higher.

A final classification was selected based on this information with the lowest category on the form Moderate, then to High and finally Extreme. The FEMA forms do not have a category for Low. This score was then reported on the header of the Wildfire Hazard Rating Form.

The **Wildfire Hazard Rating Form** differs from the **Fire Hazard Severity** form in that the latter describes the environmental factors potentially affecting a community or subdivision, while the former describes actual factors leading to the ability of residents and emergency service personnel to respond to the event of a wildfire. The Wildfire Hazard Rating Form is competed using subjective observations of a community. These ratings will change over time and should be updated as needed to better reflect changes in each community.

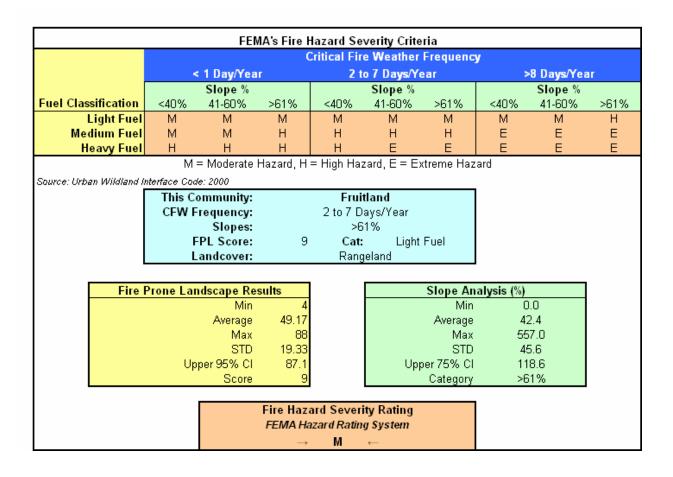
Payette



Wildfire Hazard Rating Form Payette County, Idaho Fire Mitigation Plan

Name of Community: Pay	ette	Date:	12-Jan-04
Landcover: Rangeland	_	GPS Point Name	
WUI Condition: Rural			
Overall Wildfire Hazard Rating	: Low Hazard	Potential Fire Hazard Severity: Moderate Ha	azard
		h majority of community surrounded by agricultur	
Very little direct threat to community with the	-		
			mik
	Points	Evaluation	Points
A. Community Design		C. Topography	
1. Ingress / Egress		1. Predominant Slope	
Three or more primary roads1		≤ 8%1	
Two or more primary roads2	2	> 8% ≤ 20%4	
One Road3		> 20% ≤ 30%7	4
One-way-in, one-way-out5		> 30%10	
2. Width of Primary roads		D. Roofing Material	
20 feet or more1	1	Class A Rated1	
20 feet or less3	<u>.</u>	Class B Rated3	3
20 1001 01 1000		Class C Rated5	
3. Accessibility		Non-Rated Roofing material10	
Road grade 5% or less1		· ·	
Road grade 5% or more3		E. Fire Protection - Water Source	
Road grade 10% or more5		500 GPM Hydrant within 1,000'1	
3		Hγdrant farther than 1,000' or	
4. Secondary Road Terminus		draft site2	3
Loop roads, cul-de-sacs with		Water Source within 20 minutes or	
outside turning radius of 45 feet		less, round trip5	
or greater1	2	Water source farther than 20	
Cul-de-sac turnaround radius		minutes, but less than 45 minutes7	
is less than 45 feet2		Water source farther than 45	
Dead-end roads 200 feet or		minutes round trip10	
less in length3		E Eviation Building Construction Ma	
Dead-end roads greater		F. Existing Building Construction Ma	iteriais
than 200 feet long5		Non-combustible siding/deck1	
5. Average lot size		Non-combustible siding BUT a combustable deck5	
10 acres or larger1		Combustible siding and deck10	
≥ 1 acre, < 10 acres3	3	Combastible stating and decit	
≤ 1 acre5		G. Utilities	
_ 1 40100		All underground utilities1	3
6. Street Signs		One underground, one above ground3	
Signs with names and numbers1		All above ground5	
Signs with names present2	2	· ·	
No Street Signs5		H. Fire Protection Services	
-		Good Rural Department Coverage1	3
B. Vegetation		Limited Rural Department Coverage5	
Fire Prone Landscape Rating		No Rural Department Coverage10	
1 - 10 scale 1-10	9		
2. Defencible Cure-		Total Saara For Community	43
2. Defensible Space		Total Score For Community	43
70% or more of site1 ≥ 30%, ≤ 70%3	1	Rating Scale Moderate Hazard	45-65
≥ 30%, ≤ 70%3 ≤ 30% of site5		High Hazard	45-65 66-79
2 30 % of alte9		Extreme Hazard	80+
Source: Urban Wildland Interface Code 2000, FEMA	, version 1.0 August 200		

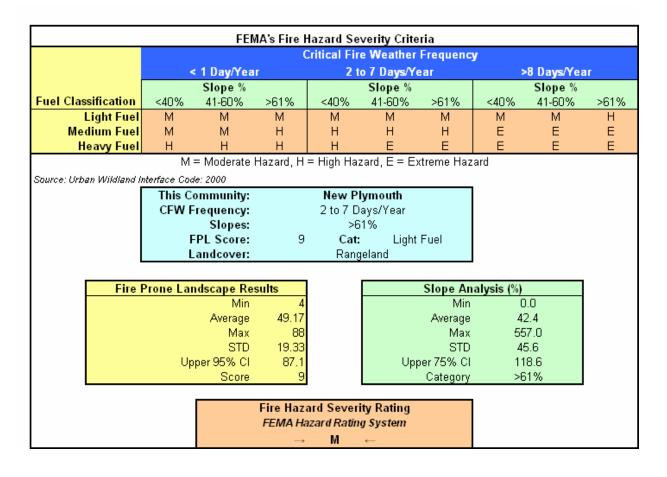
Fruitland



Wildfire Hazard Rating Form Payette County, Idaho Fire Mitigation Plan

	1 II C MILIGAL		
Name of Community: Fruit	land	Da	te: 12-Jan-04
Landcover: Rangeland		GPS Point Name	
WUI Condition: Rural	_		
Overall Wildfire Hazard Rating	: Low Hazard	Potential Fire Hazard Severity: Moderate	e Hazard
Comments: Community is surrou	ınded by agricultural	lands, with very few native fuels in the vicinity.	Irrigation
and ranching/agricultural practices maintain			
		Evaluator:	Homik
	Points	Evaluation	Points
A. Community Design		C. Topography	
1. Ingress / Egress		Predominant Slope	
Three or more primary roads1		≤ 8%1	
Two or more primary roads2	2	> 8% ≤ 20%4	
One Road3		> 20% ≤ 30%7	1
One-way-in, one-way-out5		> 30%10	
2. Midth of Drivon, roads		D. Roofing Material	
2. Width of Primary roads		-	
20 feet or more1 20 feet or less3	1	Class A Rated1 Class B Rated3	3
∠o leet or less5		Class B Rated5 Class C Rated5	
3. Accessibility		Non-Rated Roofing material10	
Road grade 5% or less1		Tron reales recoiling material 10	
Road grade 5% or more3	1	E. Fire Protection - Water Source	
Road grade 10% or more5	<u> </u>	500 GPM Hydrant within 1,000'1	
rioda grade 1070 or more5		Hydrant farther than 1,000' or	
4. Secondary Road Terminus		draft site2	2
Loop roads, cul-de-sacs with		Water Source within 20 minutes or	
outside turning radius of 45 feet		less, round trip5	
or greater1	2	Water source farther than 20	
Cul-de-sac turnaround radius		minutes, but less than 45 minutes7	
is less than 45 feet2		Water source farther than 45	
Dead-end roads 200 feet or		minutes round trip10	
less in length3			
Dead-end roads greater		F. Existing Building Construction	Materials
than 200 feet long5		Non-combustible siding/deck1	
E. A Let all .		Non-combustible siding	,
5. Average lot size 10 acres or larger1		BUT a combustable deck5 Combustible siding and deck10	5
≥ 1 acre, < 10 acres3		Combustible sluling and deck to	
≤ 1 acre5		G. Utilities	
3 T acte3		All underground utilities1	3
6. Street Signs		One underground, one above ground3	
Signs with names and numbers1		All above ground5	
Signs with names present2	2	ů	
No Street Signs5		H. Fire Protection Services	
ŭ		Good Rural Department Coverage1	2
B. Vegetation		Limited Rural Department Coverage5	
Fire Prone Landscape Rating		No Rural Department Coverage10	-
1 - 10 scale 1-10	9		
2. Defensible Space		Total Score For Community	36
70% or more of site1		•	
≥ 30%, ≤ 70%3	1	Rating Scale Moderate Haza	ard 45-65
≤ 30% of site5		High Haza	
	<u> </u>	Extreme Haza	ard 80+
Source: Urban Wildland Interface Code 2000, FEMA	i, version 1.0 August 200	01 with modification by Northwest Management, Inc.	

New Plymouth



Wildfire Hazard Rating Form Payette County, Idaho Fire Mitigation Plan

Fire Mitiga	ation Plan	
Name of Community: New Plymouth	Date	: 12-Jan-04
Landcover: Rangeland	GPS Point Name	
WUI Condition: Rural		
Overall Wildfire Hazard Rating: Low Hazard	Potential Fire Hazard Severity: Moderate F	lazard
Comments: Community is surrounded by agricultura		
and ranching/agricultural practices maintain low risk to commun	•	ingation
and randing agricultural practices maintain for not to communi		omik
Points	Evaluator	Points
A. Community Design	C. Topography	
1. Ingress / Egress	Predominant Slope	
Three or more primary roads1	≤ 8%1	
Two or more primary roads2 2 One Road3	> 8% ≤ 20%4 > 20% ≤ 30%7	1
One-way-in, one-way-out5	> 20% \square 30%7 > 30%10	
2. Width of Primary roads	D. Roofing Material	
20 feet or more11	Class A Rated1	
20 feet or less3	Class B Rated3	3
3 A	Class C Rated5	
3. Accessibility Road grade 5% or less1	Non-Rated Roofing material10	
Road grade 5% or more3	E. Fire Protection - Water Source	
Road grade 10% or more5	500 GPM Hydrant within 1,000'1	
	Hydrant farther than 1,000' or	
Secondary Road Terminus	draft site2	2
Loop roads, cul-de-sacs with	Water Source within 20 minutes or	
outside turning radius of 45 feet or greater1 2	less, round trip5 Water source farther than 20	
Cul-de-sac turnaround radius	minutes, but less than 45 minutes7	
is less than 45 feet2	Water source farther than 45	
Dead-end roads 200 feet or	minutes round trip10	
less in length3		
Dead-end roads greater	F. Existing Building Construction M	aterials
than 200 feet long5	Non-combustible siding/deck1 Non-combustible siding	
5. Average lot size	BUT a combustable deck5	5
10 acres or larger1	Combustible siding and deck10	
≥ 1 acre, < 10 acres3 2		
≤ 1 acre5	G. Utilities	
C. Ohnest Cinne	All underground utilities1	3
6. Street Signs Signs with names and numbers1	One underground, one above ground3 All above ground5	
Signs with names present2	All above ground5	
No Street Signs5	H. Fire Protection Services	
	Good Rural Department Coverage1	2
B. Vegetation	Limited Rural Department Coverage5	
1. Fire Prone Landscape Rating	No Rural Department Coverage10	
1 - 10 scale 1-10 9		
2. Defensible Space	Total Score For Community	36
2. Detensible Space 70% or more of site1	Total ocole For Collillullity	30
≥ 30%, ≤ 70%3 1	Rating Scale Moderate Hazard	45-65
≤ 30% of site5	High Hazard	66-79
	Extreme Hazard	

Source: Urban Wildland Interface Code 2000, FEMA, version 1.0 August 2001 with modification by Northwest Management, Inc.

Appendix III

Public Mail Survey

Public Letter #1

mailed on May 12, 2004



233 E. Palouse River Drive PO Box 9748 Moscow, ID 83843 Tel: 208-883-4488 Fax: 208-883-1098 www.Consulting-Foresters.com

Providing a Balanced Approach to Natural Resource Management

Payette County All Hazards Mitigation Plan Survey

May 12, 2004

(Payette County Resident)

Dear Payette County Landowner:

Thank you for taking some of your time to read and respond to this short inquiry. We are working with the Payette County Commissioners Office and a host of fire protection and disaster relief organizations in Payette County to develop an **All Hazards Mitigation Plan** in your area. As an individual who owns property in Payette County, you know that many areas of the county are at high risk to casualty loss due to a variety of hazards: wildfires, floods, earthquakes, landslides, wind storms, winter storms, and even terrorism. We have all witnessed a variety of hazards over the years in Payette County.

However, we are doing more than watching disasters happen around us, we are taking a proactive role in reducing the exposure to hazards in our area. We are inviting you to help yourself and your neighbors by taking a proactive role as well by completing and returning the attached survey.

We are developing improved predictive models of where certain hazards are likely to occur, locating and identifying high risk landscape characteristics, advancing improved land management practices to reduce the exposure of people and structures to these hazards, and working with landowners to create defensible zones around homes and buildings so that preventable disasters are stopped BEFORE they take your valuable possessions. It is the last of these goals that we need your help with.

We would like you to complete the attached survey about your personal experience with hazards in Payette County and your home's defensibility in the case of a disaster. Your responses will be kept completely confidential and released only in summative form.

This questionnaire will allow us to identify key criteria that may place your home and the homes of your neighbors at the greatest risk. We will use this information to develop mitigation activities that may lead to saving your home and the community you live in.

We have sent this letter and survey to only a select number of people in Payette County. Because of this, your response is very important to our efforts and the application of our findings to your home and to your community. Please take a few minutes to complete the enclosed survey and return it to us in the self-addressed envelope.

We would like to thank you for your assistance on this project with a small token of appreciation. During the development of this project, we are completing some very advanced mapping of Payette County. We have created detailed maps showing roads, rivers, elevations, risk prone landscapes, plant cover characteristics, and even orthophoto coverage (black and white images taken from high elevation). These maps are printed at 8.5" x 11" sizes. If you give us a legal land description, we will make a high resolution map of this property and send it to you. The map might be the locale of your home, your property, or even your favorite recreation spot. When you complete your survey, please mark which map coverage you would like and we will custom color print this map for you and send it at no charge. It is our way of thanking you for your input to this very important project.

Thank you for your assistance. If you have any questions about this project or this survey, please contact your County Commissioner or Sheriff Robert Barowsky the Payette County Emergency Management Coordinator at 208-642-6008, or me at the Northwest Management, Inc., office in Moscow, Idaho, at 208-883-4488,.

Sincerely,

William E. Schlosser, Ph.D.

Project Manager, Payette County All Hazards Mitigation Plan

Northwest Management, Inc.

Payette County All Hazards Mitigation Plan Public Survey

1.	Do you have a home in Payette County? O Yes O No
2.	Is this your primary residence? • Yes
	O No
3.	Which community do you live closest to?
4.	Does your area have 911 emergency telephone service?
	O Yes
_	O No
Э.	Is your home protected by a city or rural fire department? O Yes O No
6	What type of roof does your home have (please mark one):
Ο.	• Composite (asphalt shingles)
	O Wooden (eg., wood shingles)
	• Ceramic tiles
	O Aluminum, tin, or other metal
	O Other (please indicate:
7	About how many trees are within 250 feet of your home?
٠.	O None
	O less than 10
	O Between 10 and 25
	O More than 25
Q	About how many trees are within 75 feet of your home?
Ο.	O None
	O less than 10
	O Between 10 and 25
	O More than 25
a	Do you have a lawn surrounding your home?
٥.	O No
	O Yes, if yes is it kept green and trimmed all summer?
	O No
	O Yes
10	.How long is your driveway, from the main road to your home parking area?
10	Please indicate distance units in feet or miles.
	• Peet
	O Miles
11	.If your driveway is over ½ mile long, does it have turnouts that would allow two emergency services vehicles to pass each other? O No
	O Yes
12	. If the primary access to your home were cut off because of a wildfire, landslide,

or flood, would you have an alternative vehicle route to escape through?

O No O Yes

13. Please indicate any emergency services training anyone in your household has received.

Type of Training	No	Yes
Wildland Fire Fighting	0	0
City or Rural Fire Fighting	0	0
Paramedic	0	0
Basic First Aid	0	0
Search and Rescue	0	0

14. Please indicate on the following table which, if any, of the following disasters have affected you, your family, or your home during the past 10 years.

	1993-200 hazard <u>c</u>	the period 03, did this occur near home?	If YES, Complete these	<u>cause d</u> your h	s hazard amage to lome or erty?	Approximately how much damage was caused by each hazard (during the period
↓Hazard↓	No	Yes	questions	No	Yes	1993-2003)
Wildfire	0	0	\rightarrow	0	0	\$
Flood	0	0	\rightarrow	0	0	\$
Earthquake	0	0	\rightarrow	0	0	\$
Landslide	0	0	\rightarrow	0	0	\$
Wind Storm	0	0	\rightarrow	0	0	\$
Winter Storm / Tornado	0	0	\rightarrow	0	0	\$
Civil Unrest / Terrorism	0	0	→	0	0	\$

15. Please use this exercise below to assess your home's wildfire risk rating: Circle the ratings in each category that best describes your home.

	Fuel Hazard Rating Worksheet	Rating	
Fuel	Small, light fuels (grasses, forbs, weeds, shrubs)	1	_
Hazard	Medium size fuels (brush, large shrubs, small trees)	3	<u>></u>
	Heavy, large fuels (woodlands, timber, heavy brush)	3	Category 1
Slope	Mild slopes (0-5%)	1	
Hazard	Moderate slope (6-20%)	2	× 2
	Steep Slopes (21-40%)	3 4	ρ
	Extreme slopes (41% and greater)	4	Category 2
Structure Hazard	Noncombustible roof and noncombustible siding materials	1	۳ ۲
	Noncombustible roof and combustible siding material	3 7	0
	Combustible roof and noncombustible siding material	7	Category
	Combustible roof and combustible siding materials	10	Ca
Additional Factors	Rough topography that contains several steep canyons or ridges	+2	
	Areas having history of higher than average fire occurrence	+3	y
	Areas exposed to severe fire weather and strong winds	+4	Category 4
	Areas with existing fuel modifications or usable fire breaks	-3	Cai
Coloulatina	Areas with local facilities (water systems, rural fire districts, dozers)	-3	

Calculating your risk

Fuel hazard (Category 1)	x Slope Hazard (Category 2) =	
, , ,	Structural Hazard (Category 3) +	
	Additional factors (Category 4) (+ or -)	
	Total Hazard Points =	
	= 1011 1 101—011 0 1 1 0 11110	

Key:

Extreme Risk = 26 + points High Risk = 16–25 points Moderate Risk = 6–15 points Low Risk = 6 or less points 16. Using your best judgment, please indicate if your home is located in a place that places it at risk to any of the following hazards.

Type of Hazard	No	Yes
Wildfire	0	0
Flood	0	0
Earthquake	0	0
Landslide	0	0
Wind Storm	0	0
Winter Storm / Tornado	0	0
Civil Unrest / Terrorism	0	0

- 17. If offered in your area, would members of your household attend a free or low cost, one-day training seminar designed to share with homeowners how to reduce the potential for casualty loss surrounding your home?
 - O No
 - O Yes
- 18. How do you feel All Hazard Mitigation projects should be **<u>funded</u>** in the areas surrounding homes, communities, and infrastructure such as power lines and major roads?

major rodao.				
	Mark the box that best applies to your preference			
	100% Public Funding	Cost-Share (Public & Private)	Privately Funded (Owner or Company)	
Home Defensibility Projects	0	0	0	
Community Defensibility Projects	0	0	0	
Infrastructure Projects Roads, Bridges, Power Lines, Etc.	0	0	0	

Thank you very much for completing this survey and sending it back to us. This information will be combined with other data to assess the greatest threats to defending homes and adjacent buildings where hazards are common.

Please place the completed survey and the Map Request Form in the self-addressed envelope and place it in the mail for return to us. Thank you!

Your name and address are printed here so that we can remove your name from our mailing list once we have your returned survey.

Payette County Resident Address

Order Your Payette County Area Map

FREE

As a token of appreciation for completing and returning this survey, we would like to send you a detailed map of your favorite area. Complete this form and return it to us with your survey and we will custom print a color map of your property and send it to you. Maps are at a scale of approximately 1:12,000, showing 1 square mile at the center.

What is the legal land description of the property yo County):	u want mapped (mu	st be in Payette
TT	N, R E o	r W.
or describe the area		
About how many acres is the parcel you want mappe	ed?	_ acres
What would you like printed as the title of the map?	Five or less words,	please print)
Please select which <u>coverage</u> (only one per map) yo	u would like as the p	orimary theme:
• Land Ownership Categories		
O Imagery: Orthophoto or satellite ima	gery (not in color)	
Maps may include:		
• Roads		
Streams & riversCommunity locations		
Building locations		
Please verify your name and full address here so	we can send your	map to you:
Our records indicate that your address is: If this is	incorrect please co	rrect it here:
Payette County Resident Address		

Public Letter #2

sent as a postcard on May 21, 2004

May 21, 2004

Dear Payette County Resident:

About two weeks ago, I mailed you a letter and a brief survey concerning the wildfire situation in your community. That survey is instrumental to the success of the Fire Mitigation Plan we are developing in conjunction with the Payette County Commissioners Office. We have received responses from many families in the area and we wish to extend our thanks and appreciation to everyone who has participated. However, we still have not received completed surveys from many homes in the region. If you have not returned the completed survey to us yet, please take a few minutes to complete the survey and return it in the self-addressed envelope provided with the survey.

Your responses are very important to this effort which will recommend the location and type of fire mitigation projects to be implemented in the area of your home. If you have any questions about the survey, please contact your County Commissioner or Sheriff Robert Barowsky, the Payette County Emergency Management Coordinator, at 208-642-6008, or me at the Northwest Management, Inc., office in Moscow, Idaho, at 208-883-4488. If you did not receive my original letter, or if you misplaced your survey, you can request a new one at the number below or write me requesting another survey.

Thank you for your time and your assistance with this project!

William E. Schlosser, Ph.D.

Northwest Management, Inc.

Natural Resource Management
233 Palouse River Dr., P.O. Box 9748, Moscow ID 83843

Tel: 208-883-4488, Fax 208-883-1098, http://www.Consulting-Foresters.com/

Public letter #3

Sent on May 27, 2004, and included a replacement survey (not included here).



233 E. Palouse River Drive PO Box 9748 Moscow, ID 83843 Tel: 208-883-4488 Fax: 208-883-1098 www.Consulting-Foresters.com

Providing a Balanced Approach to Natural Resource Management

Payette County All Hazards Mitigation Plan Survey

May 27, 2004

(Payette County Resident)

Dear Payette County Landowner:

Thank you for taking some of your time to read and respond to this short inquiry. In the middle of May, I sent you a letter much like this one, and I sent you a short postcard about a week ago, both letters asking for your help with the Payette County All Hazards Mitigation Plan. Your input to this process is very important to its success and making Payette County residents safer in the face of natural and man caused hazards which are part of Payette County. I am writing you again to ask you to please complete the attached survey and return it to us.

We are working with the Payette County Commissioners Office and a host of fire protection and disaster relief organizations in Payette County to develop an **All Hazards Mitigation Plan** in your area. As an individual who owns property in Payette County, you know that many areas of the county are at high risk to casualty loss due to a variety of hazards: wildfires, floods, earthquakes, landslides, wind storms, winter storms, and even terrorism. We have all witnessed a variety of hazards over the years in Payette County.

However, we are doing more than watching disasters happen around us, we are taking a proactive role in reducing the exposure to hazards in our area. We are inviting you to help yourself and your neighbors by taking a proactive role as well by completing and returning the attached survey.

We are developing improved predictive models of where certain hazards are likely to occur, locating and identifying high risk landscape characteristics, advancing improved land management practices to reduce the exposure of people and structures to these hazards, and working with landowners to create defensible zones around homes and buildings so that preventable disasters are stopped BEFORE they take your valuable possessions. It is the last of these goals that we need your help with.

We would like you to complete the attached survey about your personal experience with hazards in Payette County and your home's defensibility in the case of a disaster. Your

responses will be kept completely confidential and released only in summative form. This questionnaire will allow us to identify key criteria that may place your home and the homes of your neighbors at the greatest risk. We will use this information to develop mitigation activities that may lead to saving your home and the community you live in.

We have sent this letter and survey to only a select number of people in Payette County. Because of this, your response is very important to our efforts and the application of our findings to your home and to your community. Please take a few minutes to complete the enclosed survey and return it to us in the self-addressed envelope.

We would like to thank you for your assistance on this project with a small token of appreciation. During the development of this project, we are completing some very advanced mapping of Payette County. We have created detailed maps showing roads, rivers, elevations, risk prone landscapes, plant cover characteristics, and even orthophoto coverage (black and white images taken from high elevation). These maps are printed at 8.5" x 11" sizes. If you give us a legal land description, we will make a high resolution map of this property and send it to you. The map might be the locale of your home, your property, or even your favorite recreation spot. When you complete your survey, please mark which map coverage you would like and we will custom color print this map for you and send it at no charge. It is our way of thanking you for your input to this very important project.

Thank you for your assistance. If you have any questions about this project or this survey, please contact your County Commissioner or Sheriff Robert Barowsky, the Payette County Emergency Management Coordinator, at 208-642-6008, or me at the Northwest Management, Inc., office in Moscow, Idaho, at 208-883-4488.

Sincerely,

William E. Schlosser, Ph.D.

Project Manager, Payette County All Hazards Mitigation Plan

Northwest Management, Inc.

Appendix IV

Potential Funding Sources

Program: Rural Fire Assistance

Source: Bureau of Land Management

Description: BLM provides funds to rural fire departments for wildfire fighting; also provides

wildland fire equipment, training and/or prevention materials.

More info: Dale Anderson, RFA Coordinator, BLM, 208-373-3861; dale_anderson@blm.gov

Program: Communities at Risk

Source: Bureau of Land Management

Description: Assistance to communities for hazardous fuels reduction projects in the wildland

urban interface; includes funding for assessments and mitigation planning.

More info: Jon Skinner, Idaho BLM, 208-373-3854

Program: State Fire Assistance

Source: US Forest Service

Description: USFS grants to state foresters through state and private grants, under authority

of Cooperative Forestry Assistance Act. Grant objectives are to maintain and improve protection efficiency and effectiveness on non-federal lands, training,

equipment, preparedness, prevention and education.

More info: www.fireplan.gov and www2.state.id.us/lands; Brian Shiplett, Idaho Department

of Lands 208-666-8650

Program: State Fire Assistance Hazard Mitigation Program

Source: National Fire Plan

Description: These special state Fire Assistance funds are targeted at hazard fuels treatment

in the wildland-urban interface. Recipients include state forestry organizations, local fire services, county emergency planning committees and private

landowners.

More info: www.fireplan.gov and www.fs.fed.us/r4 and www2.state.id.us/lands; Jean

Kaysen, Idaho Department of Lands 208-769-1525

Program: Volunteer Fire Assistance

Source: US Forest Service

Description: Provides funding and technical assistance to local and volunteer fire departments

for organizing, training and equipment to enable them to effectively meet their structure and wildland protection responsibilities. US Forest Service grants provided to state foresters through state and private grants under the authority of

Coop Forestry Assistance Act.

More info: www.fs.fed.us/fire/partners/vfa; Brian Shiplett, Idaho Department of Lands, 208-

666-8650

Program: Forest Land Enhancement Program

Source: US Forest Service

Description: The 2002 Farm Bill repealed the Forestry Incentives Program (authorized in

1978) and Stewardship Incentive Program (1990) cost share programs and replaced it with a new Forest Land Enhancement Program (FLEP). FLEP purposes include 1) Enhance the productivity of timber, fish and wildlife habitat, soil and water quality, wetland, recreational resources, and aesthetic values of forest land through landowner cost share assistance, and 2) Establish a coordinated, cooperative federal, state and local sustainable forestry program to establish, manage, maintain, enhance and restore forests on non-industrial

private forest land.

More info: www.usda.gov/farmbill

Program: Federal Excess Property

Source: US Forest Service

Description: Provides assistance to state, county and local governments by providing excess

federal property (equipment, supplies, tools) for wildland and rural community fire

response.

More info: www2.state.id.us/lands; George Riffle, Idaho Department of Lands, 208-666-

8664

Program: **Economic Action Program**

Source: US Forest Service

Description: A USFS, state and private program with involvement from local Forest Service

offices to help identify projects. Addresses long-term economic and social health of rural areas; assists the development of enterprises through diversified uses of forest products, marketing assistance, and utilization of hazardous fuel

byproducts.

More info: www.fs.fed.us/r3/spf/community/; Bob Ford, Idaho Department of Commerce,

800-842-5858

Program: Forest Stewardship Program

Source: US Forest Service

Description: Funding helps enable preparation of management plans on state, private and

tribal lands to ensure effective and efficient hazardous fuel treatment.

More info: www2.state.id.us/lands; G. Kirk David, Idaho Department of Lands, 208-666-

8626

Program: Community Planning

Source: US Forest Service

Description: USFS provides funds to recipients with involvement of local Forest Service

offices for the development of community strategic action and fire risk

management plans to increase community resiliency and capacity.

More info: www.idoc.state.id.us; Bob Ford, Idaho Department of Commerce, 800-842-5858

Program: Firefighters Assistance

Source: Federal Emergency Management Agency and US Fire Administration Program

Description: Financial assistance to help improve fire-fighting operations, services and

provide equipment.

More info: www.usfa.fema.gov

Pre-Disaster Mitigation Program Program:

Source: Federal Emergency Management Agency

Description: Emergency management assistance to local governments to develop hazard

mitigation plans.

More info: www.usfa.fema.gov; Steven Weiser, Idaho Bureau of Disaster Services, 208-

334-3460

Idaho Forestry Assistance Program Program:

Source: Idaho Department of Lands

Description: Funding available to assist with organizing, training, and purchasing fire fighting

equipment.

More info: www2.state.id.us/lands/Bureau/FireMgt/Fire assistance.htm; Brian Shiplett.

Idaho Department of Lands, 208-666-8650

Community Facilities Loans and Grants Program:

Source: Rural Housing Service (RHS) U. S. Dept. of Agriculture

Provides grants (and loans) to cities, counties, states and other public entities to Description:

improve community facilities for essential services to rural residents. Projects can include fire and rescue services; funds have been provided to purchase fire-

fighting equipment for rural areas. No match is required.

http://www.rurdev.usda.gov;/or local county Rural Development office. More info:

Sale of Federal Surplus Personal Property Program:

Source: General Services Administration

This program sells property no longer needed by the federal government. The Description:

> program provides individuals, businesses and organizations the opportunity to enter competitive bids for purchase of a wide variety of personal property and

equipment. Normally, there is no use restrictions on the property purchased.

More info: www.gsa.gov

Program: Reimbursement for Firefighting on Federal Property

Source: U. S. Fire Administration, Federal Emergency Management Agency

Program provides reimbursement to fire service organizations that have engaged Description:

in firefighting operations on federal land. Payments can be for direct expenses

and direct losses.

More info: www.fema.gov

Program: **Fire Management Assistance Grant Program**

Source: Readiness, Response and Recovery Directorate, FEMA

Description: Program provides grants to states, tribal governments and local governments for

> the mitigation, management and control of any fire burning on publicly (nonfederal) or privately owned forest or grassland that threatens such

destruction as would constitute a major disaster. The grants are made in the form of cost sharing with the federal share being 75 percent of total eligible costs. Grant approvals are made within 1 to 72 hours from time of request.

More info: www.fema.gov

Program: Hazard Mitigation Grant Program

Source: Federal Insurance and Mitigation Administration, FEMA

Description: Provides states and local governments with financial assistant to implement

measures to reduce of eliminate damage and losses from natural hazards. Funded projects have included vegetation management projects. It is each

State's responsibility to identify and select hazard mitigation projects.

More info: www.fema.gov

Appendix V

Training Programs

Program: National Fire Academy Educational Program

Source: National Fire Academy, U. S. Fire Administration, FEMA

Description: Provides training to people responsible for fire prevention and control. Training is

provided at the resident facility in Emmetsburg, Maryland, and travel stipends are available for attendees. The course is available to any individual who is a member of a fire department; attendees are selected based on need and benefit

to be derived by their community.

More info: www.fema.gov

Program: Emergency Management Institute (EMI), Independent Study Program

Source: EMI Readiness, Response and Recovery Directorate, FEMA

Description: The program currently provides 32 courses in emergency management practices

to assist fire department managers with response to emergencies and disasters.

Several courses could apply to fires in rural interface areas.

More info: www.fema.gov

Research Programs

Program: Forestry Research (Forest and Rangeland Renewable Resources Research

Act)

Source: U S Forest Service

Description: Awards grants for research in a wide array of forest-related fields, including forest

management and forest fire protection.

Contact: www.fs.fed.uslinksresearch.html

Private Foundations

Source: The Allstate Foundation

Description: Provides grants for community development, government/public administration,

safety/disasters. Grants average \$1,000 to \$10,000.

Deadline: None

More info: Guidelines available by mail request only: 2775 Sanders Rd., Suite F3,

Northbrook, IL 60062-6127; www.allstate.com/foundation/

Source: Plum Creek Foundation

Description: Provides grants for community projects in areas of company operations. In 2000,

grants were awarded to a volunteer fire department and a county search & rescue unit. An application form is required. Grants average around \$5.000.

Deadline: None

More info: Contact foundation at 999-3rd Ave, Suite 2300, Seattle, WA 98104; 206-467-

3600; www.plumcreek.com/company/foundation.cfm;

foundation@plumcreek.com

Source: The Steele-Reese Foundation

Description: Provides grants for rural development and projects that benefit rural areas; Idaho

is one of several areas in which the foundation funds projects. Have funded projects for emergency volunteers and fire protection districts in the past. Grant amounts fall within a wide range. The foundation requires three copies of the

request letter; no application form is required.

Deadline: April 1

More info: 32 Washington Square West, New York, NY 10011. Info on programs:

406-722-4564

Appendix VII

Forming a Not For Profit Fire Service Organization

A non-profit organization is a group organized for purposes other than generating profit and in which no part of the organizations income is distributed to its members, directors, or officers. Some volunteer fire departments are organized as non-profit organizations.

Many -- but not all -- non-profit corporations, depending upon their purposes, can qualify for exemption from federal corporate income taxes. The U.S. Internal Revenue Code contains more than 25 different classifications of tax-exempt groups, including professional associations, charitable organizations, civic leagues, labor unions, fraternal organizations, and social clubs, to name just a few. Depending on the category of the exemption, such groups are entitled to certain privileges and subject to certain reporting and disclosure requirements and limitations on their activities. There are also a number of reporting requirements that must be adhered to after your organization is up and running.

Incorporation as a non-profit organization:

- Incorporation is a good idea if the group plans on being in existence for several years and has the need to raise money through grants and donations that require tax-exempt status.
- Incorporation and the process of seeking tax-exempt status can be costly and time-consuming.
- Liability of leaders and members of the corporation is limited (in other words, the individuals who control the corporation are not responsible, except in unusual situations, for the legal and financial obligations of the organization).
- There is a tax advantage for the financial donor if money is given to a tax-exempt corporation. (Tax-exempt status is defined in section 501 (c) (3) of the IRS Tax Code.) Money can, however, be legally given to any group or individual without tax-exempt status.
- Some foundations will simply not fund groups that do not have final approval from IRS of its tax-exempt application.
- Incorporation requires careful minutes of official organizational meetings and good financial record keeping.
- If the group's budget is more than \$25,000 per year, a tax return needs to be filed.
- Incorporation takes between 6 and 18 months to complete.

Incorporation Process:

- Develop clear and detailed By-laws and Articles of Incorporation
- Incorporation as a not-for-profit corporation within the state (filing with the state includes names and addresses of the first board of directors, etc.)
- File for recognition as tax-exempt with IRS

Estimated Costs for Incorporation . \$2,600

Attorney fees	\$1	,000
Accountant fees	\$1	,000
Incorporation fees (state)	\$	50
Nonprofit application (IRS)	\$	550

Appendix IIX

Federal Fire Related Codes

The Bureau of Land Management, the National Park Service, the Bureau of Indian Affairs, Fish and Wildlife Service, and the US Forest Service are all members of the National Wildfire Coordinating Group (NWCG). This group provides a formalized system of agreement on substantive issues. Any agreed-on policies, standards or procedures are then implemented directly by each agency. In effect, the NWCG is a large umbrella that coordinates wildland fire matters between all members of the group.

The 2001 Federal Wildland Fire Management Policy is in Chapter 3 in a report entitled "Review and Update of the 1995 Federal Wildland Fire Management Policy." The 2001 Wildland Fire Management Policy and the recommended changes in policy were accepted by the US Secretaries of Interior and Agriculture in 2001, bringing policy changes to the local agency level.

The National Fire Policy sets the policy for support among federal agencies for fire management, and encourages coordination with the individual states, tribes, and municipalities. The National Fire Policy places high priority on several other important topics. This interagency policy highlights and reiterates firefighter and public safety as the number one priority; the policy calls for an assessment of the consequences on safety, property, and cultural resources in choosing the appropriate response to wildland fire.

The National Fire Policy explains the role of federal wildland firefighters (including equipment) as that of only wildland firefighting, and in the special case of the wildland-urban interface use of federal personnel will be limited to exterior structural fire suppression only. The national policy forbids use of wildland firefighters to enter a house (or other structure).

Key Features of the 2001 Wildland Fire Policy:

The 2001 Wildland Fire Policy is the guiding source for how the federal government deals with wildland fire. The document covers a wide variety of issues: safety, protection priorities, planning for possible ignitions, and the use of fire for land management purposes; and communication and education of public and agency personnel.

The 2001 Wildland Fire Policy provides a loose framework that allows agencies at all levels of government (federal to local) to work together. Below are some listed points from the 2001 Wildland Fire Policy that briefly summarize what the document is about, and summarize what applies to the homeowner.

Point 1 - Safety

"Firefighter and public safety is the first priority. All Fire Management Plans and activities must reflect this commitment."

Point 3 - Response to Wildland Fire

"Fire, as a critical natural process, will be integrated into land and resource management plans and activities on a landscape scale, and across agency boundaries. Response to wildland fire is based on ecological, social, and legal consequences of the fire. The circumstances, under which a fire occurs, and the likely consequences on firefighter and public safety and welfare, natural and cultural resources, and values to be protected, dictate the appropriate management response to the fire."

Point 6 - Protection Priorities

"The protection of human life is the single, overriding priority. Setting priorities among protecting human communities and community infrastructure, other property and improvements, and natural and cultural resources will be based on the values to be protected, human health and safety, and the costs of protection. Once people have been committed to an incident, these human resources become the highest value to be protected."

Point 7 - Wildland-Urban Interface

"The operational roles of federal agencies as partners in the Wildland-Urban Interface are wildland firefighting, hazardous fuels reduction, cooperative prevention and education, and technical assistance. Structural fire suppression is the responsibility of tribal, State, or local governments. Federal agencies may assist with exterior structural protection activities under formal Fire Protection Agreements that specify the mutual responsibilities of the partners, including funding."

Point 14 - Interagency Cooperation

"Fire management planning, preparedness, prevention, suppression, fire use, restoration, and rehabilitation, monitoring, research, and education will be conducted on an interagency basis with the involvement of cooperators and partners."

Organization

In terms of a firefighting organization, the federal government has come to terms with the challenges of multiple agencies, multiple land ownerships, and multiple objectives. Although each agency views wildland fire differently, through the interagency approach, the federal agencies have managed to establish a strong fire management organization.

The interagency effort has come about because it is difficult for any one agency to fund enough resources to protect all of its lands. By pooling their resources and carefully coordinating their efforts, the agencies can deal with the many fires that burn every year.

On the operational end of the National Wildfire Coordinating Group (NWCG) is the National Interagency Fire Center (NIFC) in Boise, Idaho. NIFC is a complex that houses all of the agencies in one place. NIFC provides safe, effective, and efficient policies and guidance, as well as technical and logistical support to the wildland fire management community.

All of the resources available on the national level are available for fire wildland fire suppression. Through a system of allocation and prioritizing, crews and resources are frequently moved around the United States to provide fire suppression services on federal lands.

The fire teams and crews ultimately carry out the wildland fire policy. These teams have the responsibility of ordering resources, asking for assistance, and for providing the fire suppression. They also determine whose land a fire is on and if it is a threat to people, to homes, or to other property.

The personnel within that fire management organization are wildland fire trained. The rules, regulations, and legal authority of the federal government are for the preservation of federally administered lands. With the exception of government compounds that have firefighters trained to deal with fires inside of buildings and other structures, federal wildland firefighters are not trained to deal with structural fires.

This plan was developed by Northwest Management, Inc., under contract with the Payette County Commissioners and the West Central Highlands RC&D, with funding provided by the USDI Bureau of Land Management and Payette County.

Citation of this work:

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Schlosser, W.E., T.R. Brown, *Lead Authors*. 2004. Payette County, Idaho, Wildland-Urban Interface Wildfire Mitigation Plan Appendices. Northwest Management, Inc., Moscow, Idaho. October 11, 2004. Pp. 39.

Last Page of Document



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